

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP)

ABBREVIATED MODEL PLAN

PUBLIC LAW 97-35, AS AMENDED

FISCAL YEAR (FY) 2010

GRANTEE MISSOURI

EIN: 8 4460009787-B6

ADDRESS DEPARTMENT OF SOCIAL SERVICES/FAMILY SUPPORT DIVISION

P.O. BOX 2320

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LAST DETAILED MODEL PLAN FILED: FY 2009

PLEASE CHECK ONE: TRIBE ☐ STATE ☒ INSULAR AREA ☐

Department of Health and Human Services  
Administration for Children and Families  
Office of Community Services  
Washington, D.C. 20447

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Approval No. 0970-0075, Expiration Date: 09/30/2011

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)

Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant in years in which a grantee is not required to use the detailed model plan. Public reporting burden for this collection of information is estimated to average 20 minutes per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

GRANTEE MISSOURI FFY 2010

Assurances

The State of Missouri agrees to:  
(Grantee Name)

(1) use the funds available under this title to—

(A) conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);

(B) intervene in energy crisis situations;

(C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and

(D) plan, develop, and administer the State's program under this title including leveraging programs,

and the State agrees not to use such funds for any purposes other than those specified in this title;

(2) make payments under this title only with respect to--

(A) households in which one or more individuals are receiving--

(i) assistance under the State program funded under part A of title IV of the Social Security Act;

(ii) supplemental security income payments under title XVI of the Social Security Act;

(iii) food stamps under the Food Stamp Act of 1977; or

(iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or

(B) households with incomes which do not exceed the greater of—

(i) an amount equal to 150 percent of the poverty level for such State; or

(ii) an amount equal to 60 percent of the State median income;

except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level



for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

(3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

(4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

(5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;

(6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that--

(A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and

(B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;

(7) if the State chooses to pay home energy suppliers directly, establish procedures to --

(A) notify each participating household of the amount of assistance paid on its behalf;

(B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;

(C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and

(D) ensure that the provision of vendored payments remains at the option of the State in consultation with local grantees and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;

(8) provide assurances that,

(A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and

(B) the State will treat owners and renters equitably under the program assisted under this title;

(9) provide that--

(A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year and not transferred pursuant to section 2604(f) for use under another block grant; and

(B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such remaining cost (except for the costs of the activities described in paragraph (16));

(10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursement of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");

(11) permit and cooperate with Federal investigations undertaken in accordance with section 2608;

(12) provide for timely and meaningful public participation in the development of the plan described in subsection (c);



(13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and

(14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.

(15)\* beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.

**\* This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Territories with annual allotments of \$200,000 or less and Indian tribes/tribal organizations are not subject to Assurance 15.**

(16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.

Certification to the Assurances: As Chief Executive Officer, I agree to comply with the sixteen assurances contained in Title XXVI of the Omnibus Budget Reconciliation Act of 1981, as amended.\* By signing these assurances, I also agree to abide by the standard assurances on lobbying, debarment and suspension, and a drug-free workplace.

Signature of the Tribal or Board Chairperson or Chief Executive Officer of the State or Territory.\*\*

Signature: \_\_\_\_\_

Title: \_\_\_\_\_

Director, Department of Social Services

Date: \_\_\_\_\_

**\* Indian tribes/tribal organizations, and territories with annual regular LIHEAP allotments of \$200,000 or less, are not subject to assurance 15, and thus must only certify to 15 assurances.**

**\*\* If a person other than the Chief Executive Officer of the State or territory, or Tribal Chairperson or Board Chairperson of a tribal organization, is signing the certification to the assurances, a letter must be submitted delegating such authority. (PLEASE ATTACH DELEGATION of AUTHORITY.) The delegation must include authority to sign the assurances, not just to administer the program.**

**\*\*\* HHS needs the EIN (Entity Identification Number) of the State, territory or Tribal agency that is to receive the grant funds before it can issue the grant.**

In the above assurances which are quoted from the law, "State" means the 50 States, the District of Columbia, an Indian Tribe or Tribal Organization, or a Territory; "title" of the Act refers to Title XXVI of the Omnibus Budget Reconciliation Act of 1981 (OBRA), as amended, the "Low Income Home Energy Assistance Act"; "section" means Section 2605 of OBRA; and, "subsection" refers to Section 2605(b) of OBRA.

## Modified LIHEAP FY 2010 Application

Please list all changes made from your most recent detailed plan.

<u>Page</u>	<u>Subject</u>	<u>Modification</u>
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7	Use of funds	<u>46</u> % heating assistance  <u>    </u> % cooling assistance  <u>34</u> % crisis assistance  <u>0</u> % weatherization assistance  <u>10</u> % carryover to the following fiscal year  <u>10</u> % administrative and planning costs  <u>    </u> % services to reduce home energy needs including needs assessment (assurance 16)
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     % used to develop and implement leveraging activities  
(limited to the greater of 0.08% or \$35,000 for States, the greater  
of 2% or \$100 for territories, tribes and tribal organizations).

100% **TOTAL**

8	Eligibility	<u>    </u> 150% of the poverty guidelines: heating <u>    </u> cooling <u>    </u> crisis <u>    </u> wx <u>--</u>  <u>--</u> 125% of the poverty guidelines: heating <u>--</u> cooling <u>    </u> crisis <u>--</u> wx <u>    </u>  <u>    </u> 110% of the poverty guidelines: heating <u>    </u> cooling <u>    </u> crisis <u>    </u> wx <u>    </u>  <u>    </u> 60% of the State's median income: heating <u>    </u> cooling <u>    </u> crisis <u>    </u> wx <u>    </u>  <u>X</u> Other (specify for each component)  <u>    </u> 135% of the poverty guidelines for heating <u>    </u>  <u>    </u> 135% of the poverty guidelines for crisis <u>    </u>
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     Households automatically eligible if one person is receiving



\_\_\_\_\_ TANF, \_\_\_\_\_ SSI, \_\_\_\_\_ Food Stamps, \_\_\_\_\_ Certain means-tested veterans programs (heating \_\_\_\_\_ cooling crisis \_\_\_\_\_ wx \_\_\_\_\_)

- 12 Weatherization Not providing transfer in FFY2010 so all answers to be no.
- 14 Coordination *All programs, with the exception of Title VI of the Energy Conservation Act, are administered by the Department of Social Services or through contractual arrangements with the 19 Missouri Community Action Agencies (CAA) throughout the state. CAA's are sub-grantees for CSBG, Head Start, distribute USDA surplus commodities to the low-income households, administer programs for Missouri's homeless population, administer the Energy Crisis Intervention Program component of LIHEAP and the intake and eligibility determination functions for the regular heating assistance component of LIHEAP. 16 CAAs also provide information services through contractual arrangements with the Missouri Department of Natural Resources, Division of Energy (DNR). ~~DNR identifies LIHEAP households in need of weatherization services and provides computer listings of these individuals to DNR in order that their need for weatherization services can be evaluated and delivered when indicated.~~ The State produces reports/listings of Energy Assistance households for LIHEAP contractors to use for local Weatherization outreach purposes.*



HOUSEHOLD SIZE	MONTHLY INCOME AMOUNTS					
	A 0%-25%	B 26%-50%	C 51%-75%	D 76%-100%	E 101%-125%	F 126%-135%
1	0-226	227-451	452-677	678-903	904-1,128	1,129-1,218
2	0-304	305-607	608-911	912-1,214	1,215-1,518	1,519-1,639
3	0-381	382-763	764-1,144	1,145-1,526	1,527-1,907	1,908-2,060
4	0-459	460-919	920-1,378	1,379-1,838	1,839-2,297	2,298-2,481
5	0-537	538-1,075	1,076-1,612	1,613-2,149	2,150-2,686	2,687-2,901
6	0-615	616-1,230	1,231-1,846	1,847-2,461	2,462-3,076	3,077-3,322
7	0-693	694-1,386	1,387-2,079	2,080-2,773	2,774-3,466	3,467-3,743
8	0-771	772-1,542	1,543-2,313	2,314-3,084	3,085-3,855	3,856-4,164
9	0-849	850-1,698	1,699-2,547	2,548-3,396	3,397-4,245	4,246-4,584
10	0-927	928-1,854	1,855-2,781	2,782-3,708	3,709-4,634	4,635-5,005
11	0-1,005	1,006-2,010	2,011-3,014	3,015-4,019	4,020-5,024	5,025-5,426
12	0-1,083	1,084-2,165	2,166-3,248	3,249-4,331	4,332-5,414	5,415-5,847
13	0-1,161	1,162-2,321	2,322-3,482	3,483-4,643	4,644-5,803	5,804-6,267
14	0-1,239	1,240-2,477	2,478-3,716	3,717-4,954	4,955-6,193	6,194-6,688
15	0-1,316	1,317-2,633	2,634-3,949	3,950-5,266	5,267-6,582	6,583-7,109
16	0-1,394	1,395-2,789	2,790-4,183	4,184-5,578	5,579-6,972	6,973-7,530
17	0-1,472	1,473-2,945	2,946-4,417	4,418-5,889	5,890-7,361	7,362-7,950
18	0-1,550	1,551-3,100	3,101-4,651	4,652-6,201	6,202-7,751	7,752-8,371
19	0-1,628	1,629-3,256	3,257-4,884	4,885-6,513	6,514-8,141	8,142-8,792
20	0-1,706	1,707-3,412	3,413-5,118	5,119-6,824	6,825-8,530	8,531-9,213

  

FUEL TYPE	A	B	C	D	E	F
NATURAL GAS	\$395	\$370	\$345	\$320	\$295	\$270
TANK PROPANE	\$600	\$550	\$500	\$450	\$400	\$350
ELECTRIC	\$385	\$360	\$335	\$310	\$285	\$260
FUEL OIL	\$395	\$370	\$345	\$320	\$295	\$270
WOOD	\$265	\$240	\$215	\$190	\$165	\$140
KEROSENE	\$185	\$160	\$135	\$110	\$85	\$60
CYL. PROPANE	\$215	\$190	\$165	\$140	\$115	\$90

19 Weatherization Not providing transfer in FFY2010 so all answers to be no.

29 Leveraging (add following leveraging activity)

*City Utilities of Springfield/Project Share. Funds are donated by customers and/or the utility company and subsequently allocated to the Community Action Agency. Funds are coordinated with the regular LIHEAP and ECIP programs, and used to supplement regular LIHEAP funds for LIHEAP eligible households to provide additional financial assistance to households who have exhausted all LIHEAP benefits consistent with 45 CFR 96.87 (d) (2) (iii).*

Please specify whether you are using calendar year 2009 poverty level **or** FY 2010 median income estimates in determining eligibility:

2009 poverty level 135 %

**OR**

FY 2010 median income \_\_\_\_\_ %

Please describe how you obtained public participation in the development of your 2010 plan.  
(For States, please also provide information on your public hearings.):

A draft summary of the LIHEAP 2010 Abbreviated Plan was posted on Missouri's Department of Social Service's website. Notices for a public hearing on August 7, 2009, were placed in the St. Louis Post Dispatch, Springfield News Leader and the Columbia Daily Tribune. Notices were also posted on bulletin boards at 615 Howerton Court, Jefferson City and in the Missouri House and Senate Chambers. In addition, notices were electronically distributed to the Public Services Commission's Consumer Division, Community Action Agency Executive Directors and members of the Citizens to Keep Missourians Warm Committee.

A public hearing was held August 7, 2009 to provide the public an opportunity to comment on the proposed use of LIHEAP funds for the period October 1, 2009 through September 30, 2010. The following comments, summarized below, were made at the LIHEAP Public Hearing on August 7, 2009.

Questions and Comments Received At Hearing:

Written testimony received from Scott Long, representing Green Hills Community Action Agency, address 1506 Oklahoma Ave, Trenton, MO 64683:

"I believe that the State of Missouri should seriously consider the placement of the LIHEAP program and the Weatherization Program under the same state department. This could create great synergies and ultimately have a greater impact on low-income families in Missouri."

Written testimony received from Lori Shaffer, representing Kansas City Power & Light, address 1201 Walnut, Kansas City, MO 64106:

"At KCP&L, we understand how important LIHEAP funding is to our customers. With a down economy and increasing utility costs, LIHEAP funding becomes even more important. We support the services that your Department provides to the citizens of Missouri and would like to offer the following comments for future years:

- Crisis funding (ECIP) should remain at an individual payout of \$600 and not be reduced. Customer need continues to be high. The increased

funding in 2008 was necessary because of the state of the economy. Although the economy will improve, ECIP needs to continue to receiving {sic} high levels of funding next year in order to ensure that all the customers are properly served.

- There should be an emphasis on energy efficiency and weatherization at the Community Action Agency level. It would be ideal if every customer could receive a weatherization application and information on energy efficiency tips while being served by the agency. The customers that are seeking utility assistance are the customers that can benefit the most from the practical tips and the home energy improvements provided by weatherization.

We look forward to collaborating with your Department in the future and working with the customers we serve to best utilize LIHEAP funds."

Date Carryover and Reallotment Report submitted: August 7, 2009 (Extension approved by OCS representative)

Submit Continuation Pages as Necessary



## ADDITIONAL CERTIFICATIONS AND REQUIREMENTS

Attached are additional certifications required as follows:

- \* **Lobbying certification**, which must be filed by all States and territories. If applicable, Form LLL, which discloses lobbying payments, must be submitted. **(Tribes and tribal organizations are EXEMPT.)**
- \* **Debarment and suspension certification**, which must be filed by all grantees.
- \* **Drug-free workplace requirement certification**, which must be filed by all grantees, unless the grantee has filed a statewide certification with the Department of Health and Human Services. **STATES ONLY:** If you have filed a statewide certification for the drug-free workplace requirement, please check here: X
- \* One of the requirements included in the 1994 reauthorization of the statute is that grantees must include in their annual application for funds a report on the number and income levels of households applying for and receiving LIHEAP assistance, and on the number of recipient households that have members who are elderly, disabled, or young children.  
  
**All Tribes and those territories with allotments of less than \$200,000** need only submit data on the number of households served by each component (heating, cooling, weatherization and crisis). The approval for the collection of information contained in the **LIHEAP Household Report** is covered by OMB approval number 0970-0060.
- \* Though not a part of this application, the report on funds to be carried over or available for reallocation as required by section 2607(a) for the preceding year must be submitted by August 1 of each year. A grant award for the current fiscal year may not be made until the carryover/reallocation report is received. The approval for the collection of information contained in the **LIHEAP Carryover and Reallocation Report** is covered by OMB approval number 0970-0106.